

MATANUSKA-SUSITNA BOROUGH

350 E Dahlia Ave., Palmer, Alaska 99645

CHAIRPERSON

Joshua Cross

MSB STAFF

Kim Sollien



BOARD MEMBERS

Scott Adams

Jennifer Busch

Cindy Bettine

Dan Elliott

Antonio Weese

LaQuita Chmielowski

Transportation Advisory Board Special Meeting

AGENDA

Call-in Number 1-907-290-7880

Conference ID: ~~232-062-812#~~ 674 759 668#

SPECIAL MEETING

9:00 am

July 10 th, 2020

When calling in, please mute your phone until you wish to speak. This will eliminate unnecessary noise. Thank you.

- I. CALL TO ORDER; ROLL CALL
- II. APPROVAL OF AGENDA
- III. APPROVAL OF THE MINUTES
 - a. June 26th 2020
- IV. AUDIENCE INTRODUCTION/PARTICIPATION
- V. ITEMS OF BUSINESS
 - Driveway Ordinance Discussion and Draft Resolution
- VII. MEMBER COMMENTS
- VIII. NEXT REGULAR MEETING
 - August 28th, 2020
 - October 30th, 2020
- NEXT SPECIAL MEETING
 - September date TBD
- XI. ADJOURNMENT

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**Transportation Advisory Board Special Meeting
 Minutes**

SPECIAL MEETING**9:00 am****June 26th, 2020**

- I. **CALL TO ORDER; ROLL CALL** present- Scott Adams, Cindy Bettine, Dan Elliott, Tony Weese and LaQuita Chmielowski. Jennifer Busch absent
 Guests- Jamie Taylor MSB, Alex Strawn MSB, Taunnie Boothby MSB
- II. **APPROVAL OF AGENDA**
Motion: by Scott Adams to correct LaQuita's name on the letterhead,
Motion: by Josh Cross to remove the pledge of allegiance because we are on call.
Vote: Passed unopposed
- III. **APPROVAL OF THE MINUTES June 5th 2020**
Motion: to approve Dan Elliott, Scott Adams seconded
Vote: passes unopposed
- IV. **AUDIENCE INTRODUCTION/PARTICIPATION**
 none
- V. **ITEMS OF BUSINESS**
 - a. **MSB Code of Ethics 2.17** –Josh Cross – offered as a reminder, TAB members are considered municipal officials and requested that the board be mindful of this code.
Discussion: Cindy Bettine requested a refresher about the Open Meetings Act from the Clerks office.
Action: Staff will invite the Clerks office to a future meeting to discuss the Open Meetings Act.
 - b. **Driveway Ordinance Discussion and Comments**

Motion: by Cindy Bettine to approve Resolution 20-02, Dan Elliott seconded

Amendment: by Josh Cross to discuss all concerns highlighted in the Driveway Ordinance provided in the packet

Vote: Passed unopposed

Discussion: Cindy Bettine asked that TAB list its recommendations in the Now Therefor Be It Resolved section and to amend the resolution language to include in the Second Where As, the Transportation Advisory Board Members

Question - page 7 – where in the driveway ordinance is the crosswalk to the SCM road classifications? Does the crosswalk to SCM, Driveway Ord, LRTP and OSHP need to be better defined? **Jamie thought it was fine the way it is.**

Question- Local trip generation reports- pg 10. Should TAB offer an amendment to the Driveway Ordinance requesting the supporting calculations and information from the engineer be included with the application? TAB agreed, yes.

Action: add to the Resolution a requirement to add supporting calculations and information be documented by an engineer.

Question – General standards 11.12.050 how do they apply to existing driveways?

Discussion- Alex Strawn MSB: driveways are a type of encroachment and ancient driveways under 11.10 fall under the ord. 84-67, meaning: driveways that were in existence pre 1985 still need a permit but they will be approved. If the MSB determines the driveway has a safety issues the MSB would require it to be fixed and the MSB would pay for the improvement. Alex Strawn emailed the ord.84-67 to TAB for review. Driveways that were constructed or permitted prior to 1984 would be automatically granted a permit (in the non-conforming section). Staff do not want to reference ord 84-067 in the new Driveway Ordinance.

Action: Alex Strawn will add language from 84-067 in section 3 under existing encroachments to the new driveway ord. and will provide it to TAB for review.

Question: Where is the definition of landing? It is in the SCM but not in the Driveway Ordinance. Alex Strawn said landing is described in the body of the code so there is no need to further define it.

Question: Is there a maximum width of a driveway? If an engineers are designing it, is there is a situation where they would design one that is too large?

Action: Add to the TAB Resolution a request for a determination about max driveway width for high volume driveways the ordinance.

Discussion: Separated pathways and sidewalks need to follow the guidance in the ADOT&PF –ADOT&PF changed their guidance so the MSB needs to make sure they are referencing the most current guidance.

Action: Alex Strawn said the link to the ADTO&PF guidelines for separated pathways and sidewalks will be provided to applicants so that they have the most current guidelines.

Action: Jamie Taylor will make sure the reference to turn lane warrants are referenced in the right manual.

Motion: by Cindy Bettine, Scotts Adams seconded to hold special meeting to further discuss the Driveway Ordinance and the TAB Resolution.

Vote: Motion passes with Dan Elliott opposed.

Discussion: Proposed a special call in meeting on July 10th at 9am to finish discussing the Driveway Ordinance and the TAB Resolution. Once finalized the TAB resolution will miss the deadline for the PC packet but it will be provided as a handout to PC.

Action: Cindy Bettine will work with Alex Strawn on the language she would like to see in the Driveway Ordinance related to relic driveways and grandfather rights.

c. Set a date to have a work session to discuss (September Meeting)

Non-Motorized Facilities, ROW and MSB code – Title 43 & 17

Traffic Counts

Impact Fees

Discussion: Cindy Bettine asked that we invite the Mat-Su Health Foundation, the Mat-Su Trails and Park Foundation, Alaska trails, Mat-Su State Parks, MSB Land Management, and the MSB Parks and Trails advisory board to the conversation. Kim Sollien will work on pulling together this work session for September. After the work session TAB will draft a resolution that specifically asks the Assembly to direct staff to for example 1) complete the bike and pedestrian facilities plan in the LRTP 2) amend the code to prioritize and incentivize trails 3) etc...

To further justify the bike and pedestrian facilities needs and wants of the community adding language to the Resolution like- The LRTP says... The PRTP says The MSHF health assessment says... The MSTPF master trails plan says....will help justify the need

to act on this issue.

VII. MEMBER COMMENTS

Josh- THANK YOU to Alex Strawn and Jamie Taylor for listening and addressing our comments related to the Driveway Ordinance and the Subdivision Construction Manual.

No other Member Comments.

VIII. NEXT REGULAR MEETING

August 28th, 2020

October 30th, 2020

Special Meeting

July 10th 2020 to finish the discussion the Driveway Ordinance and to finalize the TAB resolution.

September 2020 Meeting to discuss Trails and non-motorized trails and code etc... date TBD

XI. ADJOURNMENT

Motion: by Dan Elliott to adjourn, Scott Adams seconded

Vote: Passed unopposed.

**MATANUSKA-SUSITNA BOROUGH
TRANSPORTATION ADVISORY BOARD
RESOLUTION NO. TAB 20-02**

A RESOLUTION OF THE MATANUSKA-SUSITNA BOROUGH TRANSPORTATION ADVISORY BOARD RECOMMENDING ASSEMBLY APPROVAL AN ORDINANCE ADOPTING MSB 11.12 DRIVEWAYS STANDARDS IN ORDER TO ENSURE DRIVEWAYS WITHIN BOROUGH RIGHT-OF-WAYS MINIMIZE NEGATIVE IMPACT TO DRAINAGE, MAINTENANCE, AND SAFETY OF THE TRAVELING PUBLIC

WHEREAS, in April of 2016 the Mat-Su Borough Assembly signed Resolution 17-003 supporting the rewrite of the 1991 Subdivision Construction Manual (SCM); and

WHEREAS, a group of subject matter experts was formed to review the document, consisting of local Land Surveyors, Civil Engineers, Developers, Homebuilders, Board Members and borough staff; and

WHEREAS, their review meetings began in June of 2018. They met 27 times over the next 18 months, and finalized the 2020 Subdivision Construction Manual; and

WHEREAS, one of the major changes to the document was that the section on Driveways was removed from the Subdivision Construction Manual and a new MSB Chapter 11.12 Driveways was created; and

WHEREAS, the draft ordinance was reviewed and approved by the SCM working group, posted on the project web page and advertised on the Planning Department and MSB Facebook pages.

NOW, THEREFORE, BE IT RESOLVED, that the Matanuska-Susitna Borough Transportation Advisory Board hereby **requests** the following revisions:

11.12.040 A 2(h)(iii) - require the determination be accompanied by supporting calculations.

11.12.070 A(3) - include a maximum driveway width determination similar to 11.12.060

11.12.110 (C) - include language from 84-067 Section 3 to protect the intent of 84-067.

approves Resolution 20-07, recommending adoption of an ordinance adopting MSB 11.12 driveways standards in order to ensure driveways within borough right-of-ways minimize negative impact to drainage, maintenance, and safety of the traveling public.

ADOPTED by the Matanuska-Susitna TRANSPORTATION ADVISORY BOARD this ___ day of ___, 2020.

Joshua Cross, Chair

ATTEST

Kim Sollien, Planning Services
Manager, Staff Support

DRAFT

CODE ORDINANCE

Sponsored by:
Introduced:
Public Hearing:
Action:

**MATANUSKA-SUSITNA BOROUGH
ORDINANCE SERIAL NO. 20-____**

AN ORDINANCE OF THE MATANUSKA-SUSITNA BOROUGH ASSEMBLY ADOPTING MSB 11.12 DRIVEWAYS STANDARDS IN ORDER TO ENSURE DRIVEWAYS WITHIN BOROUGH RIGHTS-OF-WAY MINIMIZE NEGATIVE IMPACT TO DRAINAGE, MAINTENANCE, AND SAFETY OF THE TRAVELING PUBLIC.

BE IT ENACTED:

Section 1. Classification. This ordinance is of a general and permanent nature and shall become a part of the Borough Code.

Section 2. Adoption of chapter. MSB 11.12 is hereby adopted to read as follows:

11.12.010 INTENT

11.12.020 DEFINITIONS

11.12.030 APPLICABILITY

11.12.040 APPLICATION PROCEDURES

11.12.050 GENERAL STANDARDS

11.12.060 LOW VOLUME DRIVEWAY STANDARDS

11.12.070 HIGH VOLUME DRIVEWAY STANDARDS

11.12.080 TRAFFIC IMPACT ANALYSIS

11.12.090 TRAFFIC IMPACT MITIGATION

11.12.100 WAIVER OF STANDARDS

11.12.110 NONCONFORMING DRIVEWAYS

11.12.120 VIOLATIONS, ENFORCEMENTS, AND PENALTIES

11.12.010 INTENT

(A) This chapter is intended to establish a permit process and standards for driveways within Borough rights-of-way. Minimum standards are provided for proper placement and design of driveways in order to ensure drainage, maintenance, movement and safety of the traveling public.

(B) All driveways are considered encroachments under MSB 11.10 and are subject to the requirements therein.

(C) Issuance of a permit under this chapter grants the permittee no right, title, or interest within Borough rights-of-way. The Borough reserves the right to deny, modify, or revoke any permit issued under this chapter.

11.12.020 DEFINITIONS

(A) For the purpose of this chapter, the following definitions shall apply unless the context clearly indicates or requires a different meaning.

"Corner clearance" means the distance between an intersection and driveway, not including tapers or curve returns.

"Curb cut" means a ramp built into a curb to allow the driveway to ramp down from the curb height to the pavement surface.

"Curve return" means the curve located at the end of a driveway connecting the driveway edge to the roadway edge.

"Design vehicle" means the largest type of vehicle that frequently accesses the roadway from a driveway.

"Design year" means the year that is 10 years after the anticipated opening date of a development.

"Driveway" means a type of encroachment, as defined by MSB 11.10.010(A), that provides access to Borough rights-of-way or easements.

"Driveway width" means the distance across the driveway at the furthest point of curvature from the roadway, typically within the right-of-way, measured at right angles to the centerline of the driveway surface.

"Edge clearance" means the distance measured from the property corner to the near edge of the driveway surface at the right-of-way line, not including curve returns.

"Functional area" means the physical area of an intersection and the area extending both upstream and

downstream which includes perception-reaction distance, maneuver distance, and storage length.

"High volume driveway" means a driveway which accesses a parcel containing uses which generate more than 10 vehicles during the peak hour.

"Level of Service (LOS)" means a qualitative measure describing operational conditions within a traffic stream, based on service measures such as speed and travel time, freedom to maneuver, traffic interruptions, comfort, and convenience. Six LOS, from A to F, are used to represent a range of operating conditions with LOS A representing the best operating conditions and F the worst.

"LOS A" means vehicles are almost completely unimpeded in their ability to maneuver within the traffic stream, passing demand is well below passing capacity, drivers are delayed no more than 30 percent of the time by slow moving vehicles.

"LOS B" means the ability to maneuver a vehicle is only slightly restricted; passing demand approximately equals passing capacity, and drivers are delayed up to 45 percent of the time; the level of physical and psychological comfort provided to drivers is still high.

"LOS C" means the ability to maneuver a vehicle is noticeably restricted and lane changes require more care and vigilance on the part of the driver; percent time delays are up to 60 percent; traffic will begin to back-up behind slow moving vehicles.

"LOS D" means the level at which speeds begin to decline with increasing traffic flow, density begins to increase somewhat more quickly, passing demand is very high while passing capacity approaches zero, and the driver experiences reduced physical and psychological comfort levels; the percentage of time motorists are delayed approaches 75 percent, even minor incidents can be expected to back-up traffic because the traffic stream has little space to absorb disruptions.

"LOS E" means the roadway is at capacity; the percentage of time delay is greater than 75 percent, passing is virtually impossible, as there are virtually no usable gaps in the traffic stream; vehicles are closely spaced, leaving little room to maneuver, physical and psychological comfort afforded to the driver is poor.

"LOS F" means that traffic is heavily congested with traffic demand exceeds traffic capacity, there is

a breakdown in vehicular flow, and vehicle delay is high.

"Lot" means the least fractional part of subdivided lands having limited fixed boundaries and having an assigned number, or other name through which it may be identified.

"Low volume driveway" means a driveway which accesses a parcel containing uses which generate less than or equal to 10 vehicles during the peak hour.

"Parcel" means a lot or contiguous group of lots in single ownership or under single control, usually considered a unit for purposes of development.

"Passenger vehicle" means a vehicle falling under classes 1 through 3 of the Federal Highway Administration vehicle classification definitions.

"Peak hour" means a one-hour period representing the highest hourly volume of vehicle trips generated by the development.

"Qualified professional" means a professional civil engineer or other professional registered with the State of Alaska under A.S. 08.48 qualified to practice the type of work required by this chapter.

"Roadway" means the portion of a road that includes driving lanes and shoulders.

"Roadway Classification" means the type of roadway or right-of-way as determined by the Public Works Director, based on current constructed roadway standard, current functional classification of the road, and the intended functional classification in accordance with the most current MSB Long Range Transportation Plan and MSB Official Streets and Highways Plan. **Types of roadway classification include local, collector, and arterial.**

How do these mesh with A03 of the new SCM? Where are these classifications defined?

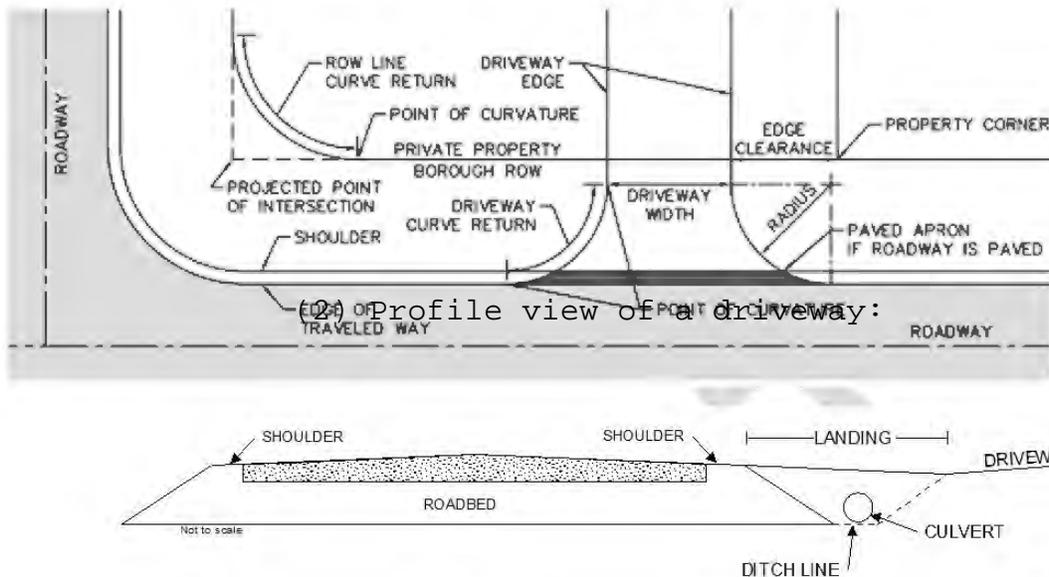
"Single-unit truck" means a vehicle falling under classes 4 through 7 of the Federal Highway Administration vehicle classification definitions.

"Traffic Impact Analysis" means a specialized engineering study performed by a qualified professional civil engineer which determines the degree or extent to which proposed land use developments, and the traffic they are expected to generate, will affect the adjacent or surrounding transportation system.

"Vehicle trip" means a single or one-direction vehicle movement exiting or entering a development.

(B) The following diagrams are a visual representation of terms used within this chapter:

(1) Plan view of a driveway:



(C) In instances where a word is not included in this section nor in the applicable section, reference will be made first to MSB 17.125, followed by the most recent publication of "The Illustrated Book of Development Definitions" then to "The Zoning Dictionary" by Lehman and Associates, then to "Webster's New Universal, Unabridged Dictionary."

11.12.030 APPLICABILITY

(A) The following require a driveway permit from the Borough:

- (1) Existing, unpermitted driveways;
- (2) Construction of new driveways;
- (3) Physical modifications to existing driveways; or
- (4) Change in land use requiring a different

standard from that which the driveway permit was issued.

(B) A permit is not required for driveways constructed or reconstructed by Borough or state projects.

(1) Any physical modification thereafter requires a permit under this chapter.

11.12.040 APPLICATION PROCEDURES

(A) An application for a driveway permit may be initiated by a property owner or the owners' authorized agent. An application for a driveway permit shall be filed on a form provided by the Borough.

(1) The application for a driveway permit shall be accompanied by an appropriate filing fee as established by the assembly, payable to the Borough.

(2) All driveway application shall include the following items:

- (a) street being accessed;
- (b) driveway dimensions;
- (c) pathway or sidewalk dimensions, if applicable;
- (d) culvert type, diameter, and length, if applicable;
- (e) expected completion date;

(f) driveway surface type;

(g) proposed land use;

(h) estimated peak hour and average daily traffic generated by the use;

(i) Residential developments can assume a vehicle trip generation rate of 1 peak hour vehicle trip per dwelling unit,

(ii) Other developments shall use the most recent edition of the Institute of Transportation Engineers Trip Generation Manual, and

(iii) Local vehicle trip generation rates determined by a professional civil engineer registered by the state of Alaska may be used as a substitute for the Institute of Transportation Engineers Trip Generation Manual.

Suggest requiring the determination be accompanied by supporting calculations and information.

(3) In addition to items within paragraph (2) of this subsection, driveway applications for high volume driveway and low volume driveways required to be designed by a qualified professional shall include the following items:

(a) design vehicle;

(b) driveway sight triangles for driveways that access a parcel containing uses which

generate more than 10 vehicles per hour (VPH) during the peak hour; and

(c) driveway plan and profile, containing sufficient information to demonstrate that all the applicable standards of this chapter are met, prepared and stamped by a qualified professional.

(4) In addition to items within paragraph (2) - (3) of this subsection, driveway applications for uses generating more than 50 vehicles during the peak hour shall submit a turn lane warrant analysis prepared by a professional civil engineer registered by the State of Alaska.

(5) In addition to items within paragraphs (2)-(4) of this subsection, driveway applications for uses generating more than 100 vehicles during the peak hour shall submit a traffic impact analysis prepared and stamped by a professional civil engineer registered by the State of Alaska.

(B) Following review of the application, the Borough will grant approval to construct or deny the proposed driveway based on whether or not it meets the standards of this chapter.

(C) Upon approval to construct, the applicant may

construct the driveway as approved and shall notify the Borough upon completion.

(D) Upon notification that construction of the driveway is complete, the Borough will issue final approval of the driveway if the Borough finds that it meets the requirements of this chapter.

11.12.050 GENERAL STANDARDS

(A) The standards within this subsection apply to all driveways regardless of land use.

(1) Driveways shall not cause adverse drainage onto the roadway.

(2) The landowner shall be responsible for maintenance of the driveway, including but not limited to culvert cleaning and thawing to ensure proper drainage.

(a) Snow removed from the driveway shall not:

(i) be placed in, or pushed across the roadway;

(ii) obstruct traffic signage or address numbers;

(iii) obstruct sight triangles; or

(iv) be placed in the right-of-way

How will this section apply to existing driveways?

in a manner that interferes with drainage or normal maintenance activities.

this could be tricky in some situations, like super-elevated curves.

Suggest just saying +/- 2%.

Drainage is covered previously 11.12.050 A(1).

By comparison DOT and MOA require a +/-2% landing and an algebraic grade change of no more than 8%.

Define "landing"

(3) The driveway landing shall have a negative 2 percent slope away from the road to the extent feasible.

(a) Where a negative slope away from the roadway is not feasible due to topographical constraints, the driveway shall be constructed in a manner that prevents water from flowing onto the roadway.

(4) Length of the driveway landing, as measured from the outside edge of the road shoulder, shall be a minimum of 10 feet.

(a) When the design vehicle is single-unit truck or larger, the borough may require a longer landing, up to 30 feet, to allow larger vehicles to come to a complete stop before entering the roadway.

(5) The first 10 feet of the driveway landing shall be installed perpendicular to the roadway to the extent feasible. A driveway may intersect the roadway at an angle no less than 60 degrees, upon approval by the Borough, if required by topographical or physical constraints.

(6) Any fill or cut slopes created within the right-of-way that are steeper than 2H:1V are not allowed unless designed by a professional civil engineer registered by the state of Alaska.

(7) Unless otherwise specified, driveways shall be installed with a minimum 16-gauge thickness, 12-inch diameter, corrugated metal pipe.

Suggest
18-inch
diameter
culverts

SCM says
typical
ditches
should be
30 inches
deep. that
would still
leave 12
inches of
cover.

(a) If the Borough determines that a 12-inch culvert is likely insufficient to accommodate drainage, the Borough may require a larger culvert and may also require an engineering analysis to determine the size of the culvert needed to adequately handle flow from events that have a 10% chance of occurring in any given year.

(b) If the driveway crosses a stream reach which harbors fish, as determined by the Alaska Department of Fish and Game, then the culvert shall be installed in accordance with the fish passage culvert section of the MSB subdivision construction manual.

(c) The Borough may waive the requirement for a culvert if the Borough determines one is not needed to accommodate drainage.

(8) Culverts shall be installed as follows:

(a) at least one foot of culvert shall be visible at the toe of the foreslopes on each side of the driveway or with sloped end sections flush with the foreslopes;

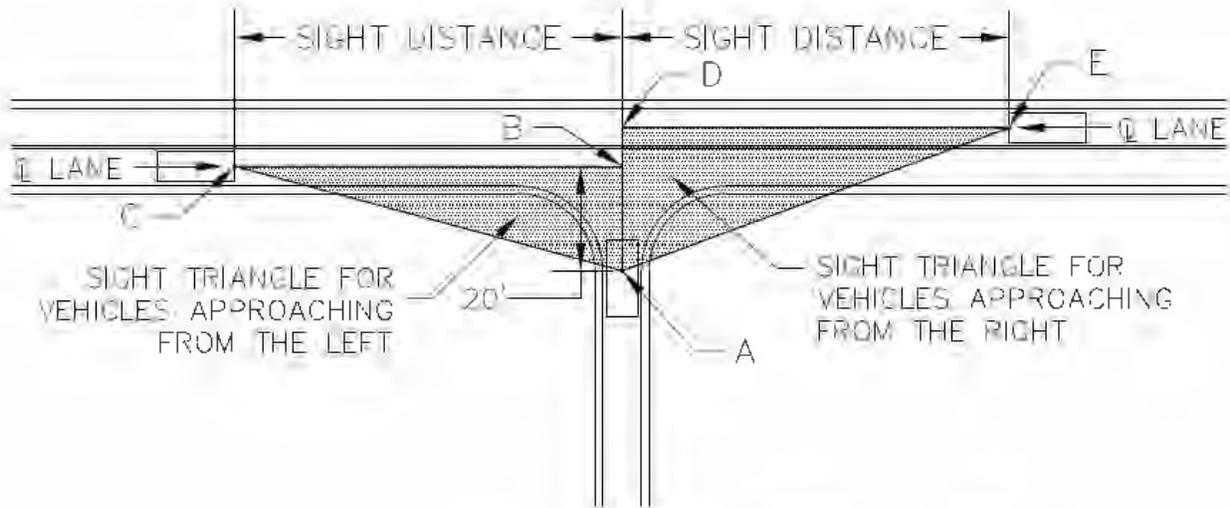
(b) culverts shall be sloped to match the ditch gradient at a minimum of 0.5 percent in the direction of flow; and **maximum gradient needed?**

(c) culverts shall be placed in the existing ditch line or the ditch line can be modified such that the culvert is set back up to 6 feet, as long as the ditch remains entirely within the right-of-way.

(9) Driveways shall be installed and maintained to provide the required sight distance triangles as follows:

(a) The entire area of the sight triangles shown in the **below?** **above** figure shall be designed to provide a largely unobstructed view from point A at 3.5 feet above the roadway to all points 3.5 feet above the roadway along the lane centerlines from point B to point

C and point D to point E:



(b) The standard sight distances listed in the following table are for vehicles turning onto a two-lane undivided street. For other conditions, the standard sight distance should be calculated using Chapter 3, Section 1.1.1 of the 7th edition of *A Policy on Geometric Design of Highways and Streets* (American Association of State Highway Transportation Officials).

Standard Driveway Sight Distance (feet)									
Sight triangle	Design Vehicle	Speed limit (mph)							
		20	25	30	35	40	45	50	55
Left (B to C)	Passenger vehicle	225	280	335	390	445	500	555	610
	Single-unit truck	280	350	420	490	560	630	700	770
	Combination truck	340	425	510	595	680	765	850	930
Right (D to E)	Passenger vehicle	195	240	290	335	385	430	480	530

Single-unit truck	250	315	375	440	500	565	625	690
Combination truck	310	390	465	545	620	695	775	850

(c) Minimum sight distance in the following table shall only be used when standard sight distance cannot be obtained because of topographical or other physical constraints outside of the applicant's control:

Minimum Sight Distance (feet)								
Average grade of sight distance triangle	Speed limit (mph)							
	20	25	30	35	40	45	50	55
-10%	130	180	235	295	365	440	525	610
-9%	130	175	230	290	355	430	510	595
-8%	125	170	225	285	350	420	495	580
-7%	125	170	220	280	340	410	485	570
-6%	120	165	215	275	335	400	475	555
-5%	120	165	215	270	330	395	465	545
-4%	120	160	210	265	325	385	455	530
-3%	120	160	205	260	315	380	450	520
-2%	115	160	205	255	310	375	440	510
-1%	115	155	200	250	305	370	435	505
0%	115	155	200	250	305	360	425	495
1%	115	155	195	245	300	355	420	485
2%	110	150	195	240	295	350	415	480
3%	110	150	190	240	290	345	405	470
4%	110	150	190	235	285	340	400	465
5%	110	145	190	235	285	340	395	460
6%	110	145	185	230	280	335	390	450
7%	110	145	185	230	275	330	385	445
8%	105	145	185	225	275	325	380	440
9%	105	140	180	225	270	320	375	435
10%	105	140	180	220	270	320	370	430

(d) If minimum sight distance in the previous table cannot be obtained because of topographical or other physical constraints outside of the applicant's control, alternate mitigation such as hidden driveway or advisory speed signs shall be installed in accordance with the **Suggest saying "Most Current"** 2016 Alaska Traffic Manual (Alaska Department of Transportation & Public Facilities).

(10) The cost of redesign and construction of public infrastructure and utilities impacted by the driveway installation shall be the responsibility of the permittee.

(11) The minimum corner clearance for a driveway to a corner lot shall be 60 feet from the projected point of intersection or property corner, as measured from the driveway edge.

What about existing driveways? (a) In no case shall a driveway be located within the curve return of a constructed roadway or right-of-way.

(12) Edge clearance shall be equal to or greater than the radius of the driveway curve return.

(a) Edge clearance for flag lots with flag poles less than or equal to 40 feet wide shall have

a minimum edge clearance of 5 feet.

(b) Edge clearance does not apply to common use driveways serving two adjoining properties.

(13) adjacent driveway curve returns shall not overlap.

(14) Curb cuts shall be installed in accordance with the February 2019 *Alaska Standard Plan I-20.20* (Alaska Department of Transportation & Public Facilities).

(15) All pedestrian walkway crossings shall conform to 2006 *Americans with Disabilities Act Standards for Transportation* (US Department of Transportation) and the **2016** *Alaska Traffic Manual* (Alaska Department of Transportation & Public Facilities).
Suggest saying "Most Current"

11.12.060 LOW VOLUME DRIVEWAY STANDARDS

(A) This section applies to driveways that access a parcel containing uses which generate less than or equal to 10 vehicles during the peak hour.

(1) Driveway Dimensions.

(a) Driveway width shall be a minimum of 10 feet and a maximum of 25 feet.

(b) The radius of the driveway curve

return shall be a minimum of 6 feet and a maximum of 20 feet.

(c) Driveways with dimensions that fall outside the standards of (a) - (b) of this paragraph shall be designed by a qualified professional and shall be designed to ensure:

(i) the driveway is the minimum width necessary to accommodate the proposed use;

(ii) snow storage equal to or greater than the driveway width at the edge of the roadway is available within the right-of-way, in the direction of anticipated snow removal, fronting the property to the extent feasible;

(iii) vehicles turning into or out of the driveway do not encroach into the opposing lane on collector or higher classification roads; and

(iv) the driveway meets all other standards within this chapter.

(2) Driveways to corner lots or lots that border two or more roadways shall gain access from the right-of-way of lowest classification when rights-of-way of multiple classifications bound a lot.

(3) Driveways fronting on paved roadway

surfaces shall have a minimum 2-foot paved apron the entire width of the portion of the driveway that intersects the roadway.

(4) Minimum distance between driveways on the same side of the street shall be in accordance with the following table:

Roadway Classification	Distance
Arterial roadways	75 feet
Collector roadways	50 feet
Local roadways	35 feet

(a) Driveway spacing shall be measured at the edge of the right-of-way, parallel to the centerline of the roadway, between the inside edges of two adjacent driveways.

(i) driveway spacing on cul-de-sacs or other turnarounds shall be measured along the edge of the right-of-way.

11.12.070 HIGH VOLUME DRIVEWAY STANDARDS

(A) This subsection applies to driveways that access a parcel containing uses which generate more than 10 vehicle trips during the peak hour.

(1) Driveways under this subsection shall be designed by a qualified professional.

(2) Minimum 18-inch diameter culverts with

culverts
 required for
 low volume
 driveways?

sloped end sections are required when the ditch depth is 24 inches or deeper.

(3) Driveway dimensions.

(a) Driveway width shall be a **minimum of 24 feet** wide, except as provided in subparagraph (c) of this paragraph. **is there a maximum width? how can a "continuous" driveway be prevented?**

(b) The radius of the driveway curve return shall be a minimum of 20 feet, except as provided in subparagraph (c) of this paragraph.

(c) Driveway curve returns or driveway width may be less in certain circumstances such as angled or one-way driveways. However, the edge clearance shall be a minimum of 20 feet.

(4) Access to arterials is discouraged when other options are available.

(5) Driveways fronting on paved roadway surfaces shall have a paved apron to the furthest point of curvature from the roadway.

(6) Signage and striping, if used, shall conform to the **2016** *Alaska Traffic Manual* (Alaska Department of Transportation and Public Facilities) and shall be maintained by the landowner. **Suggest saying "Most Current"**

(7) High volume driveways shall be separated

from intersections and other high volume driveways in accordance with the following table:

Minimum High Volume Driveway Spacing (feet)										
Classification of road being accessed	Posted speed limit or 85 th percentile speed of road being accessed (mph)	Total vehicle trip generation of subject parcel (vph)								
		11-100			101-250			> 250		
		Total vehicle trip generation of subject parcel, nearby parcel, or classification of cross street			Total vehicle trip generation of subject parcel, nearby parcel, or classification of cross street			Total vehicle trip generation of subject parcel, nearby parcel, or classification of cross street		
		11-100 vph or local road	101-250 vph or collector	> 250 vph or arterial	11-100 vph or local road	101-250 vph or collector	> 250 vph or arterial	11-100 vph or local road	101-250 vph or collector	> 250 vph or arterial
Local	≤30	35	70	150	70	150	150	150	150	300
Collector	≤30	70	150	300	150	150	300	300	300	300
	>30	70	150	300	150	300	300	300	300	300
Arterial	≤40	150	300	300	300	300	600	300	600	600
	>40	150	300	600	300	600	600	600	600	600

where are these defined? the SCM has different classifications

(a) Driveway spacing shall be measured at the edge of the right-of-way, parallel to the centerline of the roadway, between the inside edges of two adjacent driveways or between the inside edges of a driveway and intersecting roadway.

(b) Driveway spacing applies to intersections and high volume driveways on the same side and opposite sides of the street.

(i) Driveway spacing does not apply to driveways or intersections on opposite sides of

streets that have a non-traversable median.

(c) Driveway access within the functional area of an intersection should be avoided when possible.

(d) Developments which produce greater than 100 vehicle trips during the peak hour may access the first 600 feet of a local road measured from the intersection with a higher classification roadway, but may only be approved upon consideration of traffic impacts on residential properties.

(e) Driveways on opposite sides of the street shall:

(i) be aligned directly across from each other to the extent feasible with a lane offset no greater than six feet; or

(ii) meet the separation distances established by the table within MSB 11.12.070(A)(7).

(f) Driveway spacing may be reduced, as recommended by an engineer and approved by the Borough, to as low as one-half the distance specified in the minimum high volume spacing table in MSB 11.12.070(A)(7) for the following:

(i) right in/right out driveways;

(ii) when the cross street has a

non-traversable median;

(iii) one-way driveways;

(iv) driveways accessing one way streets;

(v) Driveways where the requirements of subparagraph (e) are not feasible, if the opposing driveways do not have overlapping left turns.

(v) driveways where a traffic impact analysis demonstrates capacity needs;

(vi) when sufficient mitigating factors are provided; or

(vii) Driveways that are not able to meet separation distance from other existing driveways or intersections due to physical constraints.

(B) The following is required for driveways that access a parcel containing uses which generate more than 50 vehicle trips during the peak hour:

(1) STOP signs;

(2) painted STOP bars when accessing a paved roadway where the driveway crosses bike paths or sidewalks;

(3) relocation of pathways and sidewalks in

front of STOP bars in accordance with ADOT&PF Central Region details;

(4) installation of right turn lanes if warranted by the 1985 *National Cooperative Research Program Report 279*, Figure 4-23 (Transportation Research Board); and

(5) installation of left turn lanes if warranted by the 1967 *Highway Record 211* (Highway Research Board). Why not use NCHRP 279? it includes the 1967 HR211.

11.12.080 TRAFFIC IMPACT ANALYSIS

(A) Driveways that access a parcel containing uses that generate traffic in excess of 100 vehicle trips during the peak hour require a traffic impact analysis which examines critical movement level of service (LOS) at the driveway and nearby roads and intersections.

(1) A traffic impact analysis for uses that generate less than 100 vehicle trips per hour may be required if the Borough determines that the traffic generated will detract from the safety of the roadway.

(a) In determining whether the access will detract from safety of the roadway the Borough shall consider:

(i) sight distance;

(ii) accident history;

(iii) bus stops;

(iv) road width;

(v) functional area; and

(vi) other traffic and safety related factors.

(b) A determination that the access will detract from safety of the roadway shall be issued in writing by the borough.

(2) The traffic impact analysis and driveway design shall be prepared by a professional civil engineer registered by the State of Alaska under AS 08.48.

(3) Level of service and operational analysis for a traffic impact analysis prepared under this section must be performed in accordance with the *Highway Capacity Manual, 6th Edition* (Transportation Research Board).

(4) The minimum acceptable LOS at intersections and on road segments both on the development's anticipated opening date and in the design year is:

(a) LOS C, if the LOS on the date of

application is LOS C or better; or

(b) LOS D, if the LOS on the date of application is LOS D or poorer; however, if the LOS is poorer than LOS D, a lower minimum LOS is acceptable if the operation of the roadway does not deteriorate more than 10 percent in terms of delay time or other appropriate measures of effectiveness from the LOS before the development's anticipated opening date.

(5) A traffic impact analysis prepared under this section must address:

(a) intersections on roadways where traffic on any approach is expected to increase, as a result of the proposed development, by at least five percent of the approach's capacity;

(b) segments of roadways between intersections where total traffic is expected to increase, as a result of the proposed development, by at least five percent of the segments' capacity;

(c) roadways and intersections where the safety of the facilities will deteriorate as a result of the traffic generated by the development;

(d) each driveway that will allow egress from or ingress to a roadway for the proposed

development;

(e) parking and circulation routes within the proposed development, to the extent necessary to ensure that traffic does not back up onto a roadway; and

(f) pedestrian and bicycle facilities that are part of the roadway to which a permit applicant seeks access.

(6) A traffic impact analysis prepared under this section must consider:

(a) projected traffic at the development's anticipated opening date, excluding the traffic generated by the development; and

(b) projected traffic at the development's anticipated opening date, including the traffic generated by the development.

(7) A traffic impact analysis prepared under this section for a development expected to generate 250 or more vehicle trips during the peak traffic hour of the adjacent roadway must, in addition to the projected traffic volumes before and after the completion of the proposed development, consider:

(a) the projected traffic in the design year for the proposed development, excluding traffic

generated by the development; and

(b) the projected traffic for the design year for the proposed development including the traffic generated by the development.

11.12.090 TRAFFIC IMPACT MITIGATION

(A) A traffic impact mitigation plan shall be submitted in association with the traffic impact analysis required under MSB 11.12.080.

(B) The traffic impact mitigation plan shall identify improvements, to be made by the permittee, to a roadway or intersection in order to maintain an acceptable LOS if a roadway or intersection has an:

(1) acceptable LOS, under MSB 11.12.080(A)(3), without traffic generated by the development; and

(2) unacceptable LOS, under MSB 11.12.080(A)(3), with traffic generated by the development:

(a) at the anticipated opening date of the development; or

(b) in the design year of the development, for a development expected to generate 250 or more vehicle trips during the peak hour of the adjacent roadway on the anticipated opening date of the

development.

(C) A traffic impact mitigation plan shall be submitted if a roadway has an unacceptable LOS under MSB 11.12.080(A)(3) without traffic generated by the development, either at the anticipated opening date of the development or in the design year of the development.

(1) The mitigation plan shall propose improvements to the roadway so the operation of the roadway does not deteriorate more than 10 percent in terms of delay time or other appropriate measures of effectiveness with the addition of the traffic generated by the development at the anticipated opening date of the development or in the design year.

(D) A traffic impact mitigation plan prepared under this section must identify all of the following:

(1) locations where road improvements are necessary to mitigate traffic impacts, including locations where the LOS is less than acceptable under MSB 11.12.080(A)(3);

(a) due to the development at either the anticipated opening date or the design year, or

(b) at either the anticipated opening date or the design year without the development and

improvements are necessary to prevent the LOS from deteriorating further;

(2) Road improvement alternatives that will achieve an acceptable LOS or minimize degradation of service below an already unacceptable LOS;

(a) on the anticipated opening date of the development, and

(b) in the design year of the development, for a development expected to generate 250 or more vehicle trips during the peak hour of the adjacent roadway on the anticipated opening date of the development;

(3) Bicycle or pedestrian access improvements necessary to accommodate bicycle and pedestrian traffic as negotiated between the Borough and the applicant; and

(4) Improvements needed for internal circulation and parking plans.

(E) The Borough will review and comment upon a traffic impact mitigation plan prepared under this section and submitted for a proposed development. The Borough will, in its discretion, request clarification or further analysis of the impacts that it considers necessary to adequately consider the risks presented to

Is this enforceable. seems like MSB can't dictate what happens internally.

Who at the borough? will they be qualified to review?

the traveling public by the proposed development. If alternative means are proposed by an applicant for mitigation of the traffic impacts of a proposed development, the Borough will select the alternative that provides the greatest public benefit, at the least private cost, and that meets the appropriate LOS on an impacted roadway. If the Borough accepts a means of mitigation, the mitigation must be completed by the permittee as part of a construction permit issued under this title. **suggest adding "and before the development opens"**

(F) The traffic impact mitigation plan shall ensure:

(1) internal circulation and parking layout provides sufficient queuing distance within the development between the roadway and potential internal block points so that traffic does not regularly back up onto the roadway; and

(2) impacts to pedestrian and bicycle traffic are mitigated.

(G) The Borough will, in its discretion, relax the requirements for mitigation under this section, if it finds in writing that the:

(1) roadway and intersection ~~only marginally~~

achieve an acceptable LOS under MSB 11.12.080(A)(3) **but**
~~without the traffic generated by the development and~~
 would likely fall below an acceptable LOS within five
 years; **without the traffic generated by the development;**

(2) traffic generated by the development
 results in an unacceptable LOS under MSB
 11.12.080(A)(4); and

(3) **cost of mitigating the impacts is**
disproportionate to the cost of the development.

11.12.100 WAIVER OR REDUCTION OF STANDARDS

(A) The Borough may waive or reduce specific
 standards of this chapter based on physical constraints
 associated with the property or adjacent roadway, or
 mitigating factors associated with a traffic impact
 mitigation plan.

11.12.110 NONCONFORMING DRIVEWAYS

(A) Driveways which were permitted by the Borough
 prior to the date of adoption of this ordinance, but
 which do not otherwise meet standards of this chapter,
 are allowed to remain in the location that they were
 permitted except for when a permit is required under MSB
 11.12.030(A)(4).

(B) Existing driveways which were given approval to

The MSB can
 deny a permit if
 they deem a
 driveway
 "unsafe", but
 can relax
 mitigation
 based on cost
 of mitigation?

construct, but which were not given final approval by the Borough as of the date of adoption of this chapter, are allowed to remain and may be approved under the standards that were in place at the time approval to construct was given. In cases where the standards in place at the time approval to construct was given are in conflict with this chapter, the lesser standards apply.

Section 3. Effective date. This ordinance shall take effect January 1, 2021.

ADOPTED by the Matanuska-Susitna Borough Assembly this - day of -, 2020.

VERN HALTER, Borough Mayor

ATTEST:

LONNIE R. McKECHNIE, CMC, Borough Clerk

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**MATANUSKA-SUSITNA BOROUGH
TRANSPORTATION ADVISORY BOARD RESOLUTION NO. TAB 20-02**

A RESOLUTION OF THE MATANUSKA-SUSITNA BOROUGH TRANSPORTATION ADVISORY BOARD RECOMMENDING ASSEMBLY APPROVAL AN ORDINANCE ADOPTING MSB 11.12 DRIVEWAYS STANDARDS IN ORDER TO ENSURE DRIVEWAYS WITHIN BOROUGH RIGHT-OF-WAYS MINIMIZE NEGATIVE IMPACT TO DRAINAGE, MAINTENANCE, AND SAFETY OF THE TRAVELING PUBLIC

WHEREAS, in April of 2016 the Mat-Su Borough Assembly signed Resolution 17-003 supporting the rewrite of the 1991 Subdivision Construction Manual (SCM); and

WHEREAS, a group of subject matter experts was formed to review the document, consisting of local Land Surveyors, Civil Engineers, Developers, Homebuilders, Board Members and borough staff; and

WHEREAS, their review meetings began in June of 2018. They met 27 times over the next 18 months, and finalized the 2020 Subdivision Construction Manual; and

WHEREAS, one of the major changes to the document was that the section on Driveways was removed from the Subdivision Construction Manual and a new MSB Chapter 11.12 Driveways was created; and

WHEREAS, the draft ordinance was reviewed and approved by the SCM working group, posted on the project web page and advertised on the Planning Department and MSB Facebook pages.

NOW, THEREFORE, BE IT RESOLVED, that the Matanuska-Susitna Borough Planning Commission hereby approves Resolution 20-07, recommending adoption of an ordinance adopting MSB 11.12 driveways standards in order to ensure driveways within borough right-of-

ways minimize negative impact to drainage, maintenance, and safety of the traveling public.

ADOPTED by the Matanuska-Susitna TRANSPORTATION ADVISORY BOARD this ___ day of ___, 2020.

Joshua Cross, Chair

ATTEST

Kim Sollien, Planning Services
Manager, Staff Support

AMENDED

CODE ORDINANCE

Introduced by: Borough Manager
Prepared by: Borough Attorney

MATANUSKA-SUSITNA BOROUGH

ORDINANCE SERIAL NO. 84-67 (Substitute)

AN ORDINANCE OF THE MATANUSKA-SUSITNA BOROUGH ASSEMBLY PROVIDING FOR AN ENCROACHMENT PERMITTING SYSTEM WITHIN STREETS, PUBLIC RIGHTS-OF-WAY, OR OTHER PROPERTY DEDICATED TO A PUBLIC USE.

BE IT ENACTED:

Section 1. Classification. This ordinance is of a general and permanent nature and shall become a part of the Borough Code.

Section 2. The Matanuska-Susitna Borough Code is amended by adding Section 11.10 to read as follows:

Chapter 11.10

ENCROACHMENT PERMITS

Sections:

11.10.010	Definitions.
11.10.020	Encroachment permits.
11.10.030	Unauthorized encroachments.
11.10.040	Approval of existing encroachments.
11.10.050	Right to reconsideration.
11.10.070	Application to right of way permits and licenses.
11.10.080	Encroachment without a permit deemed a nuisance.
11.10.090	Obstructions prohibited.
11.10.100	Damage prohibited.
11.10.110	Repairs.

11.10.010 Definitions. An Encroachment is any structure, object, material or physical disturbance of materials, within, extending over or under a public right of way of the Borough, a public easement or other property dedicated to a public use which is operated or maintained by the Borough, or land owned by the Borough. It includes driveways, culverts and road repairs, wells, septic systems and all types of structural improvements including drainage.

11.10.020 Encroachment permits.

A. Any person desiring to construct or cause an encroachment shall apply for an encroachment permit to the Borough Engineer.

B. A public utility or person who is issued a permit for utility facilities under Chapter 13.40 of this code is not required to apply for an encroachment permit.

C. No permit is required for construction in accordance with an approved subdivision plan.

11.10.030 Unauthorized encroachments.

A. Unauthorized encroachments shall be subject to immediate removal by the Borough.

B. The Borough may require the person causing the encroachment to remove unauthorized encroachment at the owner's expense, if notice of the encroachment is given to the owner. Notice shall consist of a written letter, sent by certified mail, return receipt requested, explaining the violation and stating the time to remove the encroachment. If the owner does not remove the encroachment after being given proper notice the Borough shall remove the same and the person encroaching shall be liable to the Borough for all costs incurred.

11.10.040 Approval of existing encroachments.

A. Any encroachment of a private nature without a permit may be removed in accordance with Section 11.10.030 or may be granted a permit allowing such encroachment to remain if such encroachment meets the approval of the Borough Engineer. The individual, upon signing the permit, agrees to indemnify the Borough against any and all claims to persons or property which may grow out of or arise in such encroachment in, on, over or under any property owned by the Borough, a public right-of-way, or other property dedicated to a public use.

B. No property shall be denied a reasonable means of access solely by the requirements of this chapter.

11.10.050 Right to reconsideration. Any revocation, suspension or denial of an encroachment permit may be reconsidered by the Borough Manager by filing a written notice of reconsideration with the Borough Manager and stating grounds for such reconsideration.

The reconsideration notice must be filed within ten days after the effective date of the revocation, suspension, or denial from which the reconsideration is taken.

11.10.070 Completion of work. An encroachment permit for construction shall have an expiration date. The permittee shall file a written notice of completion with the Borough Engineer within 10 days after completion of construction. No work shall be performed after the expiration date, unless an extension is approved.

11.10.080 Encroachment without a permit deemed a nuisance. Any encroachment which has been or caused to be constructed or located within streets, public rights of way or other property dedicated to the public use shall be deemed a public nuisance, and in addition to the penalties provided for violation of this title such nuisances shall be abated with or without legal action. Other proceedings may be taken by the Borough as are authorized by law.

11.10.090 Obstructions prohibited. No person shall obstruct or cause to be obstructed any ditch, drain, gutter or culvert so as to hinder or restrict the flow of water in or along any public right-of-way, public easement, public dedication or Borough land unless an encroachment permit has been issued by the Borough authorizing the obstruction.

11.10.100 Damage prohibited. No person shall cause damage or cause an encroachment which requires repair to any public right-of-way, public dedication, public easement or Borough land.

11.10.110 Repairs. If a person violates Sections 11.10.090 or 11.10.100 the Borough Engineer may immediately repair or correct the obstruction or damage without notice to the violator. He may notify the violator and provide a reasonable time to conduct the repairs if there is no immediate public hazard and if he determines that the violator is capable of completing such repairs. The violator shall be liable for all costs of repairs and reasonable overhead costs to the Borough caused by any violation.

Section 3. Existing encroachments. Encroachments existing as of the effective date of this ordinance shall be subject to the requirements of this ordinance. Existing drive-ways and other improvements for access to Borough rights-of-way

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shall be automatically granted a permit on request. Other encroachments may be granted a permit or removed in accordance with provisions of Chapter 11.10 of the Matanuska-Susitna Borough Code.

Section 4. Effective Date. This ordinance becomes effective upon its passage and approval.

Introduction: ~~7-3-84~~ 6-19-84

First reading: 6-19-84

Public hearing: 7-3-84

ADOPTED by the Assembly of the Matanuska-Susitna Borough, Alaska, this 10th day of July, 1984.

Edna Armstrong De Vries
Edna Armstrong, Mayor

ATTEST:

REVIEWED AND APPROVED:

Chris Seagraves
Chris Seagraves, Clerk

Gary Thutlow
Gary Thutlow, Borough Manager

(SEAL)

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